

**Att:** [DOER.SMART@state.ma.us](mailto:DOER.SMART@state.ma.us),

Department of Energy Resources Commissioner Judith Judson  
100 Cambridge Street,  
Boston, MA

Dear Ms. Judson,

Please accept these following comments listed below concerning the emergency regulations on the Solar Massachusetts Renewable Target (SMART) program. CARCS (Citizens Against the Rehoboth Compressor Station) is a group of residents opposed to new gas pipeline projects in our state, and to a compressor station that was sited in our community under Enbridge/ Spectra's ANE. As executive director of CARCS I speak for our members in wanting to encourage the acquisition of greater amounts of renewable energy in the face of increasing our reliance on fossil fuels. A large part of this would be implementing improvements to the current ESREC program, rather than adopting a less progressive (SMART) program. Continued solar growth is critical to the Massachusetts economy and keeping our environment clean and safe for our families and future generations.

***The SMART program should be improved by:***

1. *Setting the base compensation rates at a level that will encourage continued solar development and protect solar jobs in the Commonwealth.* The competitive process to set these levels should be allowed a higher ceiling, \$0.175 per kilowatt-hour, to insure the entire program will work in the years to come. At the same time, additional support (adders) for community solar, low-income solar and other priority development should be protected from decline over time to ensure continued and accelerated growth of these types of projects given their relatively stable additional cost.
2. *Removing the hard caps on these adders, so that community solar, low-income solar and solar with storage are encouraged as much as possible.* Caps on the total capacity of projects that can qualify for these adders, proposed at 320 megawatts, conflict with the purpose of the legislation in promoting these important projects. The caps and decline in adder value should be eliminated, or modified to initiate a more gradual decline in adder value instead of a sharp cliff.
3. *Encouraging the continued use of solar net metering to fairly compensate solar customers for their valuable solar power.* The SMART program has not proposed an adequate replacement for net metering and will not be successful without the continued existence of fair and full compensation for solar customers in the Commonwealth. DOER needs to take action to ensure that the proposal for an alternative on-bill crediting mechanism can become a workable, complementary option for community shared and low-income solar projects. There needs to be an open, transparent process into the development of this mechanism before it is proposed to the Department of Public Utilities. In parallel, DOER should work with the legislature to raise net metering caps immediately.

4. *Clarifying and improving new land use and siting criteria, performance standards and greenfield subtractors.* As written, the current regulations lack sufficient clarity and specificity regarding land use performance standards for ground-mounted projects. In general, performance standards must be defined in such a way as to not unreasonably hinder the development of ground-mounted projects. The SMART program should also give deference to cities and towns that have gone through the time and effort to identify and zone areas as appropriate for solar/power generation, and projects in these areas should not be subject to a subtractor.
5. *Ensuring total compensation for residential systems is adequate to support continued sustainable development.* We are concerned that compensation for the under-25 kW and residential market segment is inadequate. This is due to the shorter, 10-year term for these projects and the differing economics of residential solar systems. To ensure that residential project can work for customers' needs throughout the SMART program, DOER should raise the under-25 kW compensation to 250% of the base rate and the Low-Income under-25 kW factor to 300% as well as expanding their ability to receive adders.

**Conclusion:** Thank you for your work to continue Massachusetts' continued solar leadership. We appreciate the opportunity to weigh in on the new SMART program and hope you will make these much-needed changes.

Sincerely,

Tracy Reath Manzella  
Executive Director, CARCS  
Rehoboth, MA